

Territory of Guam



OFFICE OF THE GOVERNOR UFISINAN I MAGA'LAHI AGANA, GUAM 96910 U.S.A.

SEP 1 4 1989 Jun on

The Honorable Joe T. San Agustin Speaker, Twentieth Guam Legislature Post Office Box CB-1 Agana, Guam 96910

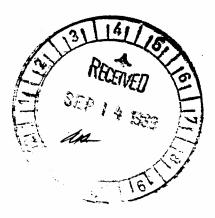
Dear Mr. Speaker:

Transmitted herewith is Bill No. 814, which I have signed into law this date as Public Law 20-60.

Sipperely, esigh 7. JOSEPH F. ADA

JOSEPH F. ADA Governor

200468



Attachment

TATOTHERATINA AND THE OPPOSITE -----

# CERTIFICATION OF PASSAGE OF AN ACT TO THE GOVERNOR

This is to certify that Bill No. 814 (COR), "AN ACT TO APPROPRIATE ONE HUNDRED NINETY-SEVEN THOUSAND DOLLARS FROM THE GENERAL FUND TO SANCTUARY, INC. TO PROVIDE SHELTER FOR "STATUS OFFENDERS", was on the 28th day of August, 1989, duly and regularly passed.

Speaker

Attested:

Senator and Legislative Secretary

This Act was received by the Governor this 1 day of September 1989, at 1:54 o'clock .m.

Assistant Staff Officer Governor's Office

APPROVED:

JOSEPH F. ADA

Governor of Guam

Date: September 14, 1989

Public Law No. 20-60

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SCATE TOTE TATELATATIANT CON THE STATE

Bill No. 814 (COR)

Introduced by:

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- H. D. Dierking
- D. Parkinson
- T. S. Nelson
- J. P. Aguon
- E. P. Arriola
- J. T. San Agustin
- F. J. A. Quitugua
- E. D. Reyes
- G. Mailloux
- P. C. Lujan
- D. F. Brooks
- M. D. A. Manibusan
- J. G. Bamba
- M. Z. Bordallo
- E. R. Duenas
- E. M. Espaldon
- C. T. C. Gutierrez
- M. C. Ruth
- F. R. Santos
- T. V. C. Tanaka
- A. R. Unpingco

AN ACT TO APPROPRIATE ONE HUNDRED NINETY-SEVEN THOUSAND DOLLARS FROM THE GENERAL FUND TO SANCTUARY, INC. TO PROVIDE SHELTER FOR "STATUS OFFENDERS".

1 BE IT ENACTED BY THE PEOPLE OF THE TERRITORY OF GUAM: 2 Section 1. One Hundred Ninety-Seven Thousand Dollars (\$197,000) 3 are appropriated from the General Fund to Sanctuary, Inc. to provide 4 emergency shelter for "status offenders" for Fiscal Year 1990.

### ROLL CALL SHEET

Bill No. <u>814</u>

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Date:	0 100	107

Resolution No.

QUESTION:

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# Twentieth Guam Legislature

163 Chalan Santo Papa St. Agana, Guam U.S.A. 96910 (671) 472-3407/8/9/10



Chairman, Committee on Ways & Means Vice-Chairman, Committee on Tourism & Transportation

#### CARL T. C. GUTIERREZ Senator

August 23, 1989

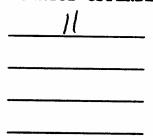
Honorable Speaker Joe T. San Agustin Speaker, Twentieth Guam Legislature 163 Chalan Santo Papa Agana, Guam 96910

Dear Mr. Speaker:

The Committee on Ways & Means wishes to report out its finding on Bill No. 814: "AN ACT TO APPROPRIATE THE SUM OF ONE HUNDRED NINETY SEVEN THOUSAND DOLLARS (\$197,000.00) FROM THE GENERAL FUND TO SANTUARY INC. FOR PROVIDING SHELTERS FOR "STATUS OFFENDERS."

> TO DO PASS NOT TO PASS REPORT OUT ONLY

OFF-ISLAND



A copy of the Committee Report and all pertinent documents are attached for your information.

Sincerely, CART. .C. GUTIERREZ Chairman

Attachments

Twentieth Guam Legislære Committee on Ways & Means <u>Voting Sheet</u>

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BILL NO: 814

"AN ACT TO APPROPRIATE THE SUM OF ONE HUNDRED NINETY SEVEN THOUSAND DOLLARS FROM THE GENERAL FUND TO THE SANCTUARY INC. FOR PROVIDING SHELTERS FOR 'STATUS OFFENDERS'"

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Senator Carl T. C. GUTIERREZ	$\checkmark$			
Chairman Herenen	<u> </u>			
Senator Herminia D. DIERKING Vice-Chairman				<del></del>
Senator George BAMBA				
Senator Doris BROOKS Member				
Senator Ernesto ESPALDON Member Marily Manihusan	8/23/8	19	<u>verene en </u>	
Senator Mariya MANIBUSAN Member	V neam			
Senator Ted S. NELSON Member				
Senator Don PARKINSON Member	- /			
Senator Franklin J. A. QUITUGUA	Min			
Senator Martha C. RUTAI	8/22/81			

TWENTIETH GUAM LEGISLATURE COMMITTEE ON WAYS AND MEANS

COMMITTEE REPORT ON BILL NO. 814

"AN ACT TO APPROPRIATE THE SUM OF ONE HUNDRED NINETY SEVEN THOUSAND DOLLARS FROM THE GENERAL FUND TO THE SANCTUARY INC. FOR PROVIDING SHELTERS FOR 'STATUS OFFENDERS'"

#### INTRODUCTION

The Committee on Ways and Means held a public hearing on Thursday, July 20, 1989, at 9:00 a.m. in the Legislative Session Hall. Members present at the hearing were: Senators Carl T.C. Gutierrez, Chairman; Ted S. Nelson; Doris Brooks; and Elizabeth P. Arriola.

Letters to provide written testimony were sent to the Governor; the Attorney General; the President of the Commissioners Council; the Director of Sanctuary Inc. and the members of the Committee on Ways and Means.

#### BACKGROUND

Bill 814 is an act to make an appropriation of One Hundred Ninety Seven Thousand Dollars (\$197,000.00) for the purpose of providing emergency shelter for "status offenders" for Fiscal Year 1990.

#### TESTIMONY

Appearing to testify in favor of Bill 814 were Alfred Wooten. former Executive Director of Sanctuary; Tony Champaco, present Director; Arthur San Agustin, Annebelle Aguon, Jesse Catahay, and a11 members of Sanctuary. Wooten stated that if Sanctuary is to its good deeds, this appropriation is vital. continue Sanctuary has received national recognition for its contributions to the community in the assistance given to status offenders. It government referrals receives from many agencies, such as Department of Education, Guam Police Department, Department of Education, Guam Police Department, Department of Public Health and Social Services, Child Protective Services, and the Courts. Assistance and counseling is also given to many parents.

Tony Champaco, the present Executive Director, wholeheartedly endorses the intent of this Bill. Senator Brooks asked how much government assistance is given to this project. Tony responded that it has had to depend on the government for assistance because the contributions from the community are never enough for all of the needs of Sanctuary. They have annually assisted about 200 children in their shelter and this figure does not include the many others who come in only for counseling and guidance. The present shelter is in Mangilao.

Senator Arriola expressed her appreciation to Sanctuary and stated that they are to be commended for their community work. The other Senators present all agreed. Senator Brooks asked how much funding have they been able to raise on their own. Champaco stated that this year they have raised about \$20,000 from the community.

#### COMMITTEE RECOMMENDATION

The Committee on Ways and Means, to which was referred Bill No. 814, "AN ACT TO APPROPRIATE THE SUM OF ONE HUNDRED NINETY SEVEN THOUSAND DOLLARS FROM THE GENERAL FUND TO THE SANCTUARY, INC. FOR PROVIDING SHELTERS FOR STATUS OFFENDERS" has had the same under consideration and now wishes to report back the same with the <u>RECOMMENDATION TO DO PASS</u>.

Bill No. <u>814</u>

Introduced by:

AN ACT TO APPROPRIATE THE SUM OF ONE HUNDRED NINETY SEVEN THOUSAND DOLLARS FROM THE GENERAL FUND TO THE SANCTUARY, INC., FOR PROVIDING SHELTERS FOR "STATUS OFFENDERS". M. D. Manibusn M. D. Manibusn

BE IT ENACTED BY THE PEOPLE OF THE TERRITORY OF GUAM: Section 1. One Hundred Ninety Seven Thousand Dollars (\$197,000) are appropriated from the General Fund to the Sanctuary, Inc., for the purpose of providing emergency shelter for "status offenders" for Fiscal Year 1990. Testimony relative to Bill No. 814 "An act to appropriate the sum of one hundred ninety seven thousand dollars from the general fund to the Sanctuary,Inc. for providing shelters for status offenders."

#### To the Committee on Ways and Means Twentieth Guam Legislature

Sanctuary, Inc. is pleased to present testimony today on Bill No. 814. The staff and management fully endorse the passage of this measure. The appropriation of \$ 197,000 would undersign the costs of providing shelter services to "Status Offenders". Status offenders, herein, defined as those adolescents aged 12 to 17 years, who because of not yet having attained majority age, have committed or may commit offenses such as : running away from home, being beyond control, and/or being truant from school. Furthermore, this target group can be described as having very high incidences of abuse and neglect. If these issues are not confronted during the early stages, they may escalate to more serious situations such as juvenile delinquency , substance abuse, teenage pregnancies, school drop out, and even suicide. Therefore, when serving a group of "status offenders", efforts in child protection and advocacy, juvenile delinquency prevention, and mental and substance abuse treatment should be coexistent, maximizing our minimal resources. Sanctuary, Inc. subscribes to a holistic approach to intervention with troubled youth and their Reintegration and maintaining the natural family unit is a major families. priority of the organization. Throughout our nearly 18 years of experience, Sanctuary has served thousands of Guam families with Crisis Intervention, Shelter, Casework/Counseling; and with the creation of very innovative programs such as our Temporary Alternative Placement Program (TAPP), Sanctuary Youth Volunteer Group (SYV) and Substance Intervention/Prevention Systems (SIPS) 18/0115

Since the inception of these community based services, thousands of untold dollars have been saved by the government. Self-worth has been significantly enhanced because youths and families have given of themselves to help their peers and their neighbors. Sanctuary programs encourage private involvement, empowering youth, families and the community to impact on both problems and solutions. Sanctuary intends that, with this appropriations, over two hundred youths and their families will receive services in fiscal year 1990. This assistance is planned to deter troubled youths from entry or further entry into the criminal justice system, and prevent continued abuse or neglect. Additionally, our programs strive to help our clients develop increased skills to not only cope with the problems of daily living, but enhance social competencies necessary to meet realistic goals.

Of grave concern to Sanctuary are those youths nearing the age of 18 years who have not completed high school, are experiencing severe adaptation problems and who will be "on their own". These adolescents are primarily abandoned, abused and neglected children who may never return to their natural homes or be placed in alternative settings. They are generally youths who require close supervision and guidance, emotional and financial support to complete high school and to prepare for stable employment. Given this problem, Sanctuary plans to implement an Independent Living Program for these youths who may enter when they are at least 16 years of age and participate until the reasonable goals are reached.

In closing, the Board of Directors and staff of Sanctuary would like to express their appreciation to the Committee on Ways' and Means on the Twentieth Guam Legislature for the support and recognition of the critical need within our community for providing services to troubled and troublesome youth.

#### SUBMITTED BY:Sanctuary Board of Directors

Yony C. Champaco, Director Luis National Ophilia Plante Sarah Thomas, Chairperson Robert Blume Ophilia Plante Yolanda Zimmer, Vice Chair Del Northway Liza Ortiz Cerila Denight, Secretary Clifford Guzman Vincent Leon Guerrero υv

Good morning!

My name is Lucia L. S. Topasna, Director of the Department of Youth Affairs.

Thank you for allowing me to offer written favorable testimony on Bill No. 814, which would appropriate the sum of \$197,000.00 from the General Fund to Sanctuary, Inc., to provide emergency shelter for "Status Offenders" during Fiscal Year 1990.

There is currently an ever-growing void in serving the many troubled youth of Guam. This void exists despite the efforts of the Department of Youth Affairs and Catholic Social Services as the number of troubled youth, especially "Status Offenders", has increased to an alarming proportion on our island.

Sanctuary, Inc. has been dedicated to serving the needs of these special troubled youth on Guam since 1971. Since then, Sanctuary, Inc. has provided shelter to approximately 3,500 troubled youth. The clientele that Sanctuary, Inc. has been helping have all been "Status Offenders", many of whom have not gone through the judicial system, but are never-the-less experiencing a great deal of trouble, and are in desperate need of emergency temporary shelter and counseling. Over the past 18 years, Sanctuary, Inc. has assisted run-aways, child abuse victims, youth experiencing family conflicts and youth who were beyond control.

Over the past several years, approximately 20 percent of the "Status Offenders" at Sanctuary, Inc. have been placed there by the Juvenile Court of Guam, many for temporary shelter and counseling. Sanctuary, Inc. will undoubtedly continue to serve as an alternate placement of "Status Offenders" by the Juvenile Court as juvenile delinquency continues to increase on Guam.

Currently, Sanctuary, Inc. is providing shelter and counseling to 13 "Status Offenders". In addition, Sanctuary, Inc. is providing aftercare services to 20 former clients and outreach services to five more youth.

The only concern I presently have in the servicing of "Status Offenders" is with Catholic Social Services, who is currently operating on a total budget of \$140,000.00 in Federal Funds from a grant from the Office of Juvenile Justice and Delinquency Prevention for the Deinstitutionalization of Status Offenders. Catholic Social Services has indicated that they need \$200,000.00 to sufficiently operate the program on Guam, and have identified an additional need of \$60,000.00.

In closing, I believe that the Legislature should pass Bill No. 814 and appropriate \$197,000.00 from the General Fund to Sanctuary, Inc., to allow them to continue providing shelter and care to Guam's "Status Offenders".

July 20,1989

#### TESTIMONY

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Relative to Bill <u>814</u>, an act to appropriate the sum of one hundred ninety-seven thousand dollars (197,000) to Sanctuary to provide shelters for status offenders.

#### TO: Committee on Ways and Means Twentieth Guam Legislature

I am pleased to have the opportunity to support the passage of Bill 814. I feel that Sanctuary has demonstrated their commitment to the people of Guam and most expecially to the Youths of our great Territory over the last 18 years. There are hundreds of Youths each year that seek shelter and assistance in dealing with their lives and Sanctuary continues to provide such services. Many Youths have gone through the doors of Sanctuary and have been successfully reintergrated with their families. Such devotion and loyalty to the Youths of our Territory is completely recognized and supported by myself and many of my fellow youth representatives. This is indicative by our July 15th session in which we passed an appropriation of \$500.00 to Sanctuary for their services to the Youths of our Territory. Services that have included shelter, temporary alternative placement, counseling and crisis intervention.

In closing, I endorse and encourage the passage of Bill 814 for Sanctuary, an agency that contributes, strives and promotes for the welfare of our Youths.

Arthur U. San Agustin Speaker, 14th Guam Youth Congress



# SENATOR MERNING D. DIERKING TWENTIETH GUAM LEGISLATURE



#### CHAIRPERSON Rules

VICE CHAIRPERSON Ways & Means Energy, Utilities & **Consumer Protection** 

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#### **MEMBER:**

Economic Development

Federal, Foreign & Legal Affairs

Health, Welfare & Ecology

Judiciary & Criminal Justice

Education

Tourism & Transportation

Youth, Senior Citizens. Cultural Affairs & Human Resources

General Governmental Operations

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July 5, 1989

#### MEMORANDUM

TO: Chairperson, Committee on Ways and Means FROM: Chairperson, Committee on Rules SUBJECT: Referral - Bill Nos.

802, 803, 804, 805, 806, 807, 808, 809, 810, 811, 812, 813, 814, 815, 816, 817, 818, 819, 820, 821, 822, 823, 824, 825, 826, 827, 828, 829, 830, 831, 832, 833, 834, 835.

The above bills are referred to your Committee. Please note that the referrals are subject to ratification by the Committee on Rules at its next meeting.

Holinking HERMINIA D. DIERKING

Enclosures



# SENATOR MENNINIA D. DIERKING TWENTIETH GUAM LEGISLATURE

#### COMMITTEES:

CHAIRPERSON Rules

VICE CHAIRPERSON Ways & Means Energy, Utilities & **Consumer Protection** 

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**MEMBER:** 

Economic Development

Federal, Foreign & Legal Affairs

Health, Welfare & Ecology

Judiclary & Criminal Justice

Education

Tourism & Transportation

Youth, Senior Citizens, Cultural Affairs & Human Resources

General Governmental Operations

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July 5, 1989

#### MEMORANDUM

TO: Chairperson, Committee on Ways and Means FROM: Chairperson, Committee on Rules

SUBJECT: Referral - Bill Nos. 802, 803, 804, 805, 806, 807, 808, 809, 810, 811, 812, 813, 814, 815, 816, 817, 818, 819, 820, 821, 822, 823, 824, 825, 826, 827, 828, 829, 830, 831, 832, 833, 834, 835.

The above bills are referred to your Committee. Please note that the referrals are subject to ratification by the Committee on Rules at its next meeting.

Holinking HERMINIA D. DIERKING

Enclosures

Bill No. 508

Introduced by:

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89 July 3 Millo: 57 H. D. Dierking H C. T. C. Gutierrez (M D. Parkinson T. S. Nelson J. P. Aguon E. P. Arriola En J. T. San Agustin F. J. A. Quitugua JAA Mark Mark

## AN ACT TO APPROPRIATE THE SUM OF EIGHT HUNDRED FIFTY FIVE THOUSAND DOLLARS TO THE COMMUNITY DEVELOPMENT FUND

BE IT ENACTED BY THE PEOPLE OF THE TERRITORY OF GUAM:

1 Section 1. The sum of Eight Hundred Fifty Five Thousand 2 Dollars (\$855,000) is appropriated from the General Fund to the 3 Community Development Fund under the Commissioner's Council, of 4 which the sum of Six Hundred Nineteen Thousand Four Hundred Dollars (\$619,400) is for the payment of salaries of employees hired 5 6 by the Commissioners' Council pursuant to Section 15009.5 of the 7 Government Code and of which the sum of Two Hundred Thirty Five Thousand Six Hundred Dollars (\$235,600) is for the purchase of 8 9 equipment and supplies necessary to perform minor repairs and maintenance pursuant to Section 15009.5 of the Government Code. 10 11 Each village Commissioner will be allocated Thirty Two Thousand Six 12 Hundred Dollars (\$32,600) for the hiring of two (2) maintenance workers and Twelve Thousand Five Hundred Dollars (\$12,500) for 13 the purchase of necessary equipment and supplies to perform minor 14 repairs and maintenance. 15

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Bill No. <u>814</u>

Introduced by:

- 89 July 3 AIIII: 00 H. D. DIERKING D. PARKINSON <u>T. S. NELSON</u> J. P. AGUON E. P. ARRIOLAR J. T. SAN AGUSTIN J. T. SAN AGUSTIN J. T. SAN AGUSTIN J. T. SAN AGUSTIN J. M. AGUSTIN J. M.

ONE HUNDRED NINETY SEVEN THOUSAND DOLLARS FROM THE GENERAL FUND TO THE SANCTUARY, INC., FOR PROVIDING SHELTERS FOR "STATUS OFFENDERS".

BE IT ENACTED BY THE PEOPLE OF THE TERRITORY OF GUAM: Section 1. One Hundred Ninety Seven Thousand Dollars (\$197,000) are appropriated from the General Fund to the Sanctuary, Inc., for the purpose of providing emergency shelter for "status offenders" for Fiscal Year 1990.

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#### AGENDA

- Bill No. 810 An act making an appropriation to the Workmen's Compensation Fund.
- **Bill No. 811** An act to appropriate funds for improvement of a recreational facility in the village of Barrigada.
- Bill No. 812 An act to appropriate funds for the purchase of school buses.
- **Bill No. 813** An act to appropriate funds for development of a sports and recreational complex in the Harmon area.
- Bill No. 814 An act to appropriate the sum of One Hundred Ninety-Seven Thousand Dollars from the General Fund to the Sanctuary, Inc., for providing shelters for "status offenders."
- Bill No. 815 An act to appropriate the sum of Three Hundred Fifteen Thousand Dollars for improvement of sports facilities in Yona and Baza Gardens area.
- Bill No. 816 An act to appropriate funds for improvement of recreational facility in Toto village.
- Bill No. 817 An act to appropriate funds for the Medically Indigent Program.
- **Bill No. 818** An act to appropriate funds for travel expenses for youth sports organizations.
- Bill No. 819 An act to appropriate funds for improvements to public parks.
- Bill No. 820 An act to appropriate funds for improvement of the Chalan Pago Baseball Field.

07/20/89 Agenda - Page 1 of 1

Bill No. \_ 814 (con)

Introduced by:

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Introduced

89 July 3 AHII: 00 H. D. DIERKING D. PARKINSOI T. S. NELSON J. P. AGUON E P ARRIO AGUSTIN AN ACT TO APPROPRIATE THE SUM OF ONE HUNDRED NINETY SEVEN THOUSAND DOLLARS FROM THE GENERAL FUND TO THE SANCTUARY, INC., FOR PROVIDING SHELTERS FOR "STATUS OFFENDERS".

1 BE IT ENACTED BY THE PEOPLE OF THE TERRITORY OF GUAM:

Section 1. One Hundred Ninety Seven Thousand Dollars (\$197,000)
are appropriated from the General Fund to the Sanctuary, Inc., for the
purpose of providing emergency shelter for "status offenders" for Fiscal
Year 1990.